

APPENDIX A LICENSED DEFICIT Guidance for Schools 2014/15

1. INTRODUCTION

All Brent schools are required under the Scheme for Financing Schools to provide to the LA a Governing Body approved annual budget by the 1st June each financial year. This paper sets out the process when a school is unable to balance its budget and must therefore apply for a licensed deficit.

2. SCOPE FOR AGREEING A DEFICIT BUDGET

Schools should only apply for a licensed deficit in exceptional circumstances where they cannot set a balanced budget without seriously impacting on the educational provision at the school. The purpose of the licensed deficit process is to enable schools to:

- identify and acknowledge the problem;
- agree with the LA a plan of action and to monitor progress against this plan;
- take strategic action to improve the long term financial situation of the school;
- balance their budget over a period of no longer than three years.

To apply for a licensed deficit a school must complete a Licensed Deficit Application & Agreement Form and provide a summary and detailed recovery plan (including staffing structure) detailing how the schools budget will be balanced over a period up to three years.

Schools are reminded that the key to being able to recover any deficits is by early identification and definitive action to rectify.

The ultimate responsibility for formulating a Deficit Recovery Plan lies with the Head Teacher and the Governing Body of the school. In preparing such a plan it is vital to engage with the Schools Finance Team at an early stage of the process.

- Schools are advised to seek advice from the School Improvement Service in making any plans to ensure that educational standards are not compromised.
- Schools are advised to seek HR advice if any of the plans made will affect staffing or the staffing structure of the school.

3. CRITERIA FOR APPROVING AN APPLICATION FOR A LICENSED DEFICIT

The Licensed Deficit process is used by the Authority to provide schools with an appropriate level of challenge and support to help them set a balanced budget or if this is not achievable to prepare a recovery plan that sets out the action the school will take to achieve a sustainable balanced financial position over an agreed period of no longer than three years.

The LA will not unreasonably reject an application for a Licensed Deficit, and will consider the following in reaching a decision:

- The nature of the circumstances which gave rise to the deficit and specifically whether they could have been foreseen;
- The school's track record in financial management;
- The robustness of the deficit recovery plan and the appropriateness of the timescales proposed;
- Any other mitigating circumstances.

The licensed deficit arrangement includes:

- a) A three year period in which to take the action required to balance the budget
- b) Challenge by the Schools Finance Team who will work in collaboration with link advisers and other authority staff, and will consider:
 - Benchmarking data:
 - Financial analysis of the school budget;



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- Audit information;
- Compliance with Financial Management standards and Financial Regulations;
- Contextual data e.g. demographic changes.

Where schools persistently fail to take actions agreed under the licensed deficit arrangement, this will be challenged and ultimately may lead to further intervention by the Authority.

- c) Support Schools are advised to buy into one of the Schools Finance and/or HR support packages. The Schools Finance package offers personalised financial management support including Budget Planning Software.
- d) An Agreement that the school will:
 - Implement the actions detailed in the recovery plan supplied with the Application for Licensed Deficit, within the timescales agreed.
 - Consult with the Schools Finance Team prior to advertising any new posts.
 - Not commit the school to any further expenditure other than that included in the recovery plan submitted, without the Schools Finance Team approval.
 - Report any material error or variance to their Application for Licensed Deficit to the Schools Finance Team as soon as it becomes apparent, including all relevant documentation.
 - Provide monthly budget monitoring reports to the Schools Finance Team by the end of the following month, which clearly indicates a year outturn forecast.
 - Provide any other information as and when required by the LA.

4. DETAILED PROCESS

Financial Assessment and Challenge

- i. If a school submits an approved budget that shows a deficit position a Licensed Deficit Agreement & Application must also be submitted by the same date (1st June). In addition the school will be asked to complete the summary Deficit Recovery Plan with notes, but will not be required to submit the detailed recovery plan if a multi-year budget has been submitted at the same time. A template for this is provided.
- ii. A school should formally notify the LA if as a result of internal budget setting or monitoring, it is forecasting a cumulative deficit position. This notification should be addressed to Senior Finance Analyst Schools & Education and should inform of the situation, the reason for the situation and may seek a meeting to discuss the formulation of a Deficit Recovery Plan.
- iii. The Schools Finance Team has its own arrangements to monitor schools budgets based on reporting requirements, and if it is detected that a school is in financial difficulty and hasn't notified the LA nor has an existing Deficit Recovery Plan in place, the Senior Finance Analyst Schools & Education will write to the school.
- iv. Following the submission of the approved budget and Deficit Recovery Plan a number of validation checks will be completed by the LA to ensure that the plans are reasonable. This will include:
 - Comparing the current year's income and expenditure budgets with previous year's trends to identify any significant differences.
 - Checking that the correct balances have been brought forward into the current year and all funding delegated by the LA has been taken into account.
 - Ensuring that the actions included are realistic and that by implementing them the required level of savings can be achieved.



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Any areas that are unclear or simply not achievable will be queried with the school and clarification sought. Where the plans are deemed to be suitable they will be presented for approval to the Strategic Director of Children and Young People and the Chief Finance Officer and reviewed throughout the year.

 The LA will provide a response to the Licensed Deficit request within four weeks subject to the level of support and verification required.

Reporting and Review

- Schools in deficit are required to submit a monthly budget monitoring report which shows actual income and expenditure to date, and a forecast year end outturn, highlighting any variances to the submitted budget.
- Schools with large deficits may also be required to attend a monthly meeting with the LA to discuss their financial position.
- iii. The local authority will formally consider the financial position of schools with a Licensed Deficit Agreement quarterly by reviewing the support identified for each school and each school's progress in moving towards a balanced position.
- iv. If it is apparent that the school has achieved its objective by returning to surplus, the Deficit Licence will be formally declared expired, and the LA will notify the school accordingly in writing.
- v. If it is apparent that the original plan cannot be achieved, the LA may require submission of a new Deficit Recovery Plan appropriate to the revised circumstances.
- vi. The LA will report to elected members and the Schools Forum where it is felt that LA intervention is required.
- vii. Monitoring will continue throughout the life of a Licensed Deficit, until it can be declared to have expired.

LA intervention:

This will apply where:

- a school is persistently in breach of the scheme for financing schools;
- a school will not set a balanced budget;
- a school will not engage in the Licensed Deficit process and/or the Licensed Deficit Application is unsuccessful;
- the deficit is worsening and no action is being taken by the school;
- there is evidence of financial mismanagement by the school.

A school that continues to fail to take the necessary action will be:

- required to attend a meeting with the Strategic Director of Children and Young People and the Chief Finance Officer or their representatives.
- given a formal notice of the action the LA recommends they should take to bring the budget back in to balance including any charging of interest on the deficit.
- · given a month to respond.

Where a school still refuses to take the action identified by the local authority the ultimate sanction will be to suspend delegation following a meeting with the Strategic Director of Children and Young People. Under suspension the local authority would take control of the budget and take the necessary action before returning control to the Governing Body. During the suspension school staff would be responsible to the LA for the day-to-day financial administration in the school.



Application & Agreement Form 2014/15

Licensed Deficit Agreement

This is an agreemer	nt between the	Strategic	Director	of Children	and	Young	People	and
the Governing Body	of						2.	

Introduction

This Agreement is made in accordance with section 4 of the Scheme for Financing Schools. Following consultation between the school, the governing body and officers acting on behalf of the Strategic Director of Children and Young People and the Chief Finance Officer it has been agreed that the school's financial position has been adversely affected to such an extent that the school will need to set a deficit budget for a limited period of time.

The Agreement has been established on the basis of the Governing Body's deficit recovery plan incorporated in this agreement and attached.

Scope

Subject to paragraph 4, this Agreement authorises the Governing Body to maintain a deficit revenue balance for a period not exceeding three financial years commencing on 1st April 2014.

No interest will be levied on the deficit sum provided that the full sum is recovered within the licensed term. The Strategic Director of Children and Young People does retain the right to levy an interest surcharge where the Governing Body fails to carry out activities agreed in the deficit recovery plan.

Review

The Head Teacher and Governing Body should review progress against the deficit recovery plan as an integral part of their financial management of the school and report regularly to the Schools Finance Team on progress. Any matters of concern should be referred promptly to the Schools Finance Team for consideration.

Notwithstanding this, if the school remains in deficit, delivery of the Deficit Recovery Plan shall be discussed and reviewed at least annually by the Governing Body of the school and a revised plan submitted to the Schools Finance Team.

Termination

If, in the opinion of the Strategic Director of Children and Young People, there has been insufficient progress in implementing the agreed deficit recovery plan or the school is experiencing further financial difficulties then the Agreement may be terminated.

On termination the Strategic Director of Children and Young People shall take any further steps she considers necessary having regard to the Scheme for Financing Schools and



LICENSED DEFICIT Application & Agreement Form 2014/15

other courses of action that may be available. The Strategic Director of Children and Young People may consider the withdrawal of financial delegation.

Reason for Deficit

Please include in this section the reasons for the deficit budget and the circumstances leading up to the current position.

Enter text.

Please provide any additional information to support your request for an agreed deficit. Enter text.

Agreement

We understand that the school will:

- Implement the actions detailed in the recovery plan supplied with the Application for Licensed Deficit, within the timescales agreed.
- Consult with the Schools Finance Team prior to advertising any new posts.
- Not commit the school to any further expenditure other than that included in the recovery plan submitted, without the Schools Finance Team approval.
- Report any material error or variance to their Application for Licensed Deficit to the Schools Finance Team as soon as it becomes apparent, including all relevant documentation.
- Provide monthly budget monitoring reports to the Schools Finance Team by the end of the following month, which clearly indicates a year outturn forecast.
- Provide any other information as and when required by the Local Authority.

Please print & date	
Please print & date	
	Date
Signature	Date
	Please print & date Please print & date Signature

Please return:

- The completed Application Form
- The completed Deficit Recovery Plan Summary

Value of Licensed Deficit sought & Enter amount.

- The completed Deficit Recovery Plan Detail (at either CFR or Ledger code level) or the School's Approved Budget if submitted at the same time
- The completed Staffing Details or the staffing detail included in the Approved Budget

Send to Norwena Thomas via email on norwena.thomas@brent.gov.uk

DEFICIT RECOVERY PLAN SUMMARY										
IONTH:	PRIOR YEAR 2013-14	1 2014-15	Increase	2 2015-16	Increase	3 2016-17	Increase NOTES			
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UPIL PREMIUM										
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OTAL INCOME XPENDITURE MPLOYEES - TEACHING										
MPLOYEES - SUPPORT										
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OTAL EMPLOYEE EXPENDITURE										
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UPPLIES & SERVICES										
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DEFICIT RECOVERY PLAN

PRIOR 1 2 3

MONTH: CFR 2013-14 2014-15 2015-16 2016-17 NOTES

ROUGHT FORWARD BALANCE (SURPLUS -/DEFICIT -

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Budget Share	101 & 10	2 DEVOLVED FUNDING			
SEN Funding	103	OTHER INCOME			
Pupil Premium	105	PUPIL PREMIUM			
Other Government Grants	106	OTHER INCOME			
Other grants and payments received	107	OTHER INCOME			
Income from facilities and services	108	OTHER INCOME			
Income from Catering	109	OTHER INCOME			
Receipts from supply teacher insurance claims	110	OTHER INCOME			
Receipts from other insurance claims	[11	OTHER INCOME			
Income from contributions to visits etc	112	OTHER INCOME			
Donations and/or voluntary funds	113	OTHER INCOME		افساري	
Pupil focused extended school funding and/or grants	115	OTHER INCOME			
Community focused school funding and/or grants	116	OTHER INCOME			
Community focused school facilities income	117	OTHER INCOME			
Additional grant for schools	118	OTHER INCOME			

TOTAL INCOME.

EXPENDITURE

EXPENDITURE				
Teaching staff	E01	EMPLOYEES - TEACHING		
Supply teaching staff	E02	EMPLOYEES - TEACHING		
Education support staff	E03	EMPLOYEES - SUPPORT		
Premises staff	E04	EMPLOYEES - SUPPORT		
Administrative and clerical staff	E05	EMPLOYEES - SUPPORT		
Catering staff	E06	EMPLOYEES - SUPPORT		
Cost of other staff	E07	EMPLOYEES - SUPPORT		
Indirect employee expenses	E08	EMPLOYEES - NON-PAYROLL		
Staff development and training	E09	EMPLOYEES - NON-PAYROLL		
Supply teacher insurance	E10	EMPLOYEES - NON-PAYROLL		
Staff related insurance	E11	EMPLOYEES - NON-PAYROLL		
Building maintenance and improvement	E12	PREMISES		
Grounds maintenance and improvement	E13	PREMISES		
Cleaning and caretaking	E14	PREMISES		
Water and sewerage	E15	PREMISES		
Energy	E16	PREMISES		
Rates	E17	PREMISES		
Other occupation costs	E18	PREMISES		
Learning resources	E19	SUPPLIES & SERVICES		
ICT learning resources	E20	SUPPLIES & SERVICES		
Examination fees	E21	SUPPLIES & SERVICES		
Administrative supplies	E22	SUPPLIES & SERVICES		
Other insurance premiums	E23	SUPPLIES & SERVICES		
Special facilities	E24	SUPPLIES & SERVICES		
Catering supplies	E25	SUPPLIES & SERVICES		
Agency supply teaching staff	E26	EMPLOYEES - NON-PAYROLL		
Brought in professional services – curriculum	E27	SUPPLIES & SERVICES		
Brought in professional services - other	E28	SUPPLIES & SERVICES		
Loan interest	E29	SUPPLIES & SERVICES		
Revenue Contributions to Capital	E30	SUPPLIES & SERVICES		
Community focused school staff	E31	SUPPLIES & SERVICES		والمراجعة والمتحددة أتك
Community focused school costs	E32	SUPPLIES & SERVICES		

TOTAL EXPENDITURE

CARRY FORWARD BALANCE (SURPLUS +/DEFICIT -)

DEFICIT RECOVERY PLAN DETAILED

OPTIONAL

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MONTH:	CFR	LEDGER	2013-14	===	2015-16		
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PRODUCTION KITCHEN INCOME	109	1618					
NSURANCE CLAIMS INCOME	111	3144					
TELEPHONE INCOME	108	4023					
SEN REDUCTION	103	5562					
PUPIL PREMIUM	105	8018					
OTHER GOVERNMENT GRANTS	106	8020					
ONG TERM SICKNESS INSURANCE	110	8021					
MATERNITY/JURY SERVICE/TRADE UNION GRANT	101	8022				النكالا	
SEN INCOME (ADDITIONAL PAYMENTS IN YEAR)	103	8023					
ADDITIONAL CLASSES FUNDING	101	8024					
RISING ROLLS FUNDING	101	8025					
ONATIONS	113	8121					
BALES INCOME (VATable)	108	8211					
ALES INCOME (NON-VAT)	108	8212					
SALES INCOME - ADULT MEALS (VATable)	109	8213					
ALES INCOME - PUPIL MEALS (NON-VAT)	109	8214	-				
ENDING MACHINE SALES	108	8215					
OTHER FEES & CHARGES INCOME	108	8301					
I.O.F. INCOME	107	8302					
CONTRIBUTIONS FOR TRIPS/SCHOOL JOURNEYS I		8303					
MUSIC TUITION INCOME	108	8304				السيبي	
OTTERY GRANT	107	8306					
SEN INCOME - OUT BOROUGH	103	8308		-			
OAN FROM BRENT	101	8310					
TA/NL CONSORTIUM/STUDENT MENTORING	106	8312					
XAMINATION FEES INCOME (SECONDARIES ONLY	A CONTRACTOR OF THE PARTY OF TH	8314					
EAR 7 CATCH UP PREMIUM	106	8315					
CHOOLS IN DIFFICULTY - SIS FUNDING	106	8316					
PORTS/P.E. GRANTS	106	8318					
FTER SCHOOL CLUB INCOME	108	8319					
XTENDED SCHOOLS INCOME	115	8320					
LAYSCHEME INCOME	108	8321					
URSERY FEES INCOME	108	8322					
XCLUSION MONEY	107	8327					
ONDON CHARTERED TEACHERS AWARD/INCOME		8329					
EN REDUCTION - OUT BOROUGH	103	8331					
REAKFAST CLUB INCOME	108	8332					
EALTHY SCHOOLS INITIATIVE INCOME	106	8335					
VEST TO SAVE	106	8337					
COME FROM OTHER SCHOOLS (BRENT ONLY)	107	8345					
ARENT SUPPORT ADVISOR PROGRAMME	107	8346					
LUSTER SCHOOL INCOME	107	8350					
E TEACHER RELEASE INCOME (SECONDARY ONL		8340					
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BRARY STAFF - PAYROLL	E03	0201					
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CCTV/BURGLAR ALARM MAINTENANCE E18 1780 HEALTH & SAFETY COSTS E18 1785 MISCELLANEOUS EXPENDITURE - PREMISES E18 3724 LAUNDRY E14 3631 PROTECTIVE CLOTHING E18 3611 SUPPLIES/SERVICES/TRANSPORT CONTINGENCIES E19 0333 PUPIL RECREATIONAL TRANSPORT E19 2511 TEXT BOOKS E19 3158 EDUCATIONAL EQUIPMENT & MATERIALS E19 3181 CURRICULUM MATERIALS (INCL STATIONERY) E19 3183 FURNITURE (CURRICULUM) E19 3302								
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MISCELLANEOUS EXPENDITURE - PREMISES E18 3724								
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FURNITURE (CURRICULUM) E19 3302	EDUCATIONAL EQUIPMENT & MATERIALS	E19	3181					
EXTRA MUHAL/FIELD STUDY FE19 3866								
			3866					
16-19 BURSARY FUND PAYMENTS E19 3853								
EXAM COSTS (PRIMARY ONLY)								
ICT HARDWARE (CURRICULUM) [E20 3184]								

DEFICIT RECOVERY PLAN DETAILED

OPTIONAL

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		LEDGER	PRIOR	1	2	3	
MONTH:	CFR	CODE	2013-14	2014-15	2015-16	2016-17	NOTES
ICT CONSUMABLES (CURRICULUM)	E20	3186	2002	2021 25	2010 10	2020 21	1101111
ICT BROADBAND	E20	3188					
EXAMINATION FEES/SATS (SECONDARY ONLY)	E21	3851					
NON-CURRICULUM EQUIPMENT	E22	3111					
LEASED EQUIPMENT (NON-CURRICULUM)	E22	3114					-
TEXT SERVICE CONTRACT	E22	3190					
FURNITURE (NON-CURRICULUM)	E22	3301					
CONTRACT PRINTING	E22	3711					
STATIONERY - ADMIN	E22	3712					
PHOTOCOPIER & REPROGRAPHIC COSTS	E22	3714					
ICT CONSUMABLES (NON-CURRICULUM)	E22	3715					
OTHER OFFICE EXPENSES	E22	3725					
BANK CHARGES	E22	3812					
POSTAGE	E22	4011					
TELEPHONE COSTS	E22	4021					
ICT SUPPORT CONTRACT (NON-CURRICULUM)	E22	4053					
ICT HARDWARE (NON-CURRICULUM)	E22	4055					
ICT SOFTWARE (NON-CURRICULUM)	E22	4056					
MISCELLANEOUS EXPENDITURE - SUPPLIES	E22	4403					
OTHER INSURANCE PREMIUMS	E23	4401					
P.E. INSTRUCTORS	E31	3814					
SUBSCRIPTIONS (CURRICULUM)	E19	3815					
SUBSCRIPTIONS (NON-CURRICULUM)	E22	3816					
ADVERTISING	E22	3820					
CLUSTER SCHOOLS EXPENDITURE	E24	3850					
PURCHASE OF GOODS FOR SALE	E24	3860					
AFTER SCHOOL CLUB - PROVISIONS	E24	3862					
BREAKFAST CLUB - PROVISIONS	E24	3863					
SWIM POOL/SPORTS CENTRE COSTS	E24	3869			_		
CHARITABLE DONATIONS (PAID BY THE SCHOOL)	E24	3870					
VENDING MACHINE HIRE	E25	3861					
PUPIL MEALS	E25	5507					
CATERING CONTRACT - RUNNING COSTS	E25	5508					
ICT SUPPORT CONTRACT (CURRICULUM)	E27	4054					
PROFESSIONAL FEES	E28	3813					
SECURITY SERVICES	E18	5501					
	E28	5502					
LEGAL COSTS- EXTERNAL	Part Company						
ENVIRONMENTAL HEALTH - TRADED SERVICES	E28	5548					
LANGUAGE SHOP - TRADED SERVICES	E28	5549					
LIBRARIES ARTS & HERITAGE - TRADED SERVICES		5550					
EXTERNAL CONTRACT (CAPITA or OTHER SYSTEM		5551					
LEGAL COSTS - TRADED SERVICES	E28	5552					
HR SERVICE - TRADED SERVICES	E28	5553					
RECRUITMENT SERVICE - TRADED SERVICES	E28	5554					
PAYROLL ADMINISTRATION - TRADED SERVICES	E28	5555					
SCHOOL IMPROVEMENT SERVICE - TRADED SERVI		5557					
SCHOOLS FINANCE - TRADED SERVICES	E28	5558					
POLICY & PERFORMANCE - TRADED SERVICES	E28	5563					
PAYROLL ADMINISTRATION - EXTERNAL	E28	5564					
R SERVICE - EXTERNAL	E28	5565					
PRUDENTIAL LOAN CHARGES	E29	5560					
OAN REPAYMENTS	E29	5561					

TOTAL EXPENDITURE 0 0 0 0